# Republic of the Philippines ENERGY REGULATORY COMMISSION Pasig City

IN THE MATTER OF THE APPLICATION **FOR OF** APPROVAL THE **ANCILLARY SERVICES** PROCUREMENT AGREEMENT BETWEEN THE NATIONAL **GRID CORPORATION OF THE** PHILIPPINES AND SPC **POWER ISLAND** CORPORATION, WITH PRAYER FOR THE ISSUANCE **PROVISIONAL AUTHORITY** 

ERC CASE NO. 2023-078 RC

NATIONAL GRID
CORPORATION OF THE
PHILIPPINES AND SPC
ISLAND POWER
CORPORATION,

Promulgated:

July 03, 2023

Applicants.

#### NOTICE OF VIRTUAL HEARING

#### TO ALL INTERESTED PARTIES:

Notice is hereby given that on 22 June 2023, the National Grid Corporation of the Philippines (NGCP) and SPC Island Power Corporation (SIPC) filed their *Application* dated 23 May 2023, seeking the Commission's approval of their Ancillary Services Procurement Agreement (ASPA), with prayer for the issuance of provisional authority and confidential treatment of information.

The pertinent allegations in the said *Application* are hereunder quoted, as follows:

#### NATURE OF THE CASE

1. This Application is for the approval of the Ancillary Services Procurement Agreement ("ASPA" or "Agreement") dated 02

May 2023,¹ entered into by the NGCP and SIPC, pursuant to Department of Energy (DOE) Department Circular No. DC 2021-10-0031 (the "AS-CSP Circular") prescribing the conduct of Ancillary Services Competitive Selection Process (AS-CSP); in relation to the Ancillary Services – Cost Recovery Mechanism (AS-CRM) promulgated by the Energy Regulatory Commission in its Decision dated 3 October 2007 in ERC Case No. 2006-049RC.

#### THE PARTIES

- 2. Applicant NGCP is a corporation created and existing under the laws of the Philippines, with office address at NGCP Building, Quezon Avenue corner BIR Road, Diliman, Quezon City. It holds a congressional franchise granted under Republic Act No. 9511,² and is authorized to engage in the business of conveying or transmitting electricity through high-voltage back-bone systems of interconnected transmission lines, substations and related facilities, and for other purposes. The NGCP is authorized to conduct activities necessary to support the safe and reliable operation of the transmission system.
- 3. Applicant SIPC is a corporation duly organized and existing under and by virtue of the laws of the Republic of the Philippines, with principal place of business at 7<sup>th</sup> Floor BDO Towers Paseo, 8741 Paseo de Roxas, Makati City.
  - 3.1. SIPC is the owner and operator of the Panay Diesel Power Power Plant 3 composed of (2 x 12 MW and 2 x 13MW), with a rated capacity of 58.30 MW continuous output at 60Hz, including required ancillaries and spare parts, located in Dingle, Iloilo City (the "Generation Facility"), which was certified and accredited by the NGCP as capable of providing Dispatchable Reserve and Black Start Service.
- 4. NGCP and SIPC may be served with orders, notices, pleadings and other legal processes through their respective counsels at the addresses indicated below.

#### ANTECEDENT FACTS

5. Republic Act No. 9136, also known as the Electric Power Industry Reform Act ("EPIRA"), provides that it is the responsibility of NGCP to ensure and maintain the reliability, adequacy, security, stability and integrity of the nationwide electrical grid in accordance with the performance standards for its operations and maintenance, as set forth in the Philippine

<sup>&</sup>lt;sup>1</sup> A copy of the Ancillary Services Procurement Agreement (ASPA) dated 02 May 2023 is attached as Annex "A"

<sup>&</sup>lt;sup>2</sup> An Act Granting the National Grid Corporation of the Philippines a Franchise To Engage in the Business of Conveying or Transmitting Electricity Through High Voltage Back-Bone System of Interconnected Transmission Lines, Substations and Related Facilities, and for other Purposes.

# ERC CASE NO. 2023-078 RC NOTICE OF VIRTUAL HEARING/03 JULY 2023 PAGE 3 of 12

Grid Code ("PGC"),<sup>3</sup> adopted and promulgated by the Honorable Commission, and to adequately serve generation companies, distribution utilities and suppliers requiring transmission service and/or ancillary services ("AS" or "Ancillary Services")<sup>4</sup> through the transmission system.<sup>5</sup>

- 6. Similarly, the PGC provides that NGCP is responsible for determining, acquiring, and dispatching the capacity needed to supply the required Grid AS and for developing and proposing Wheeling Charges and AS tariffs of the ERC.<sup>6</sup>
- 7. Ancillary Services is defined in Section 4 (b) of the EPIRA as referring "to those services that are necessary to support the transmission of capacity and energy from resources to loads while maintaining reliable operation of the transmission system in accordance with good utility practice and the Grid Code to be adopted in accordance with this Act." These services are essential in ensuring reliability in the operation of the transmission system and consequently, in the reliability of the electricity supply in the Luzon, Visayas and Mindanao grids.
- 8. In order to implement and regulate the procurement of AS, the Honorable Commission approved the Ancillary Services Procurement Plan ("ASPP") through its Order dated 9 March 2006 in ERC Case No. 2002-253 and the Ancillary Services-Cost Recovery Mechanism ("AS-CRM") through its Decision dated 3 October 2007 in ERC Case No. 2006-049RC.
- 9. The NGCP certified that the units of the Generation Facility have met and complied with the Standard Ancillary Services Technical Requirements of the ASPP as capable of providing Dispatchable Reserve and Black Start Service. A copy of NGCP Accreditation Certificate No. AS-2023-V002 in favor of SIPC-Panay Diesel Power Plant 3, and valid from February 17, 2023 to February 16, 2025 is attached to this Application.<sup>7</sup>

## **Competitive Selection Process**

10. On 04 October 2021, the DOE issued the AS-CSP Circular providing the policy for the conduct of the Competitive Selection Process (CSP) for the procurement of Ancillary Services by the System Operator (NGCP). Among the policies set by the AS-CSP Circular was the creation of an independent Third Party Bids and Awards Committee (TPBAC) to spearhead and manage the CSP.

<sup>&</sup>lt;sup>3</sup> ERC Resolution No. 22, series of 2016, entitled "A Resolution Approving the Publication of the Approved Philippine Gird Code 2016 Edition". See also Section 9(c), EPIRA.

<sup>&</sup>lt;sup>4</sup> Section 4(b), EPIRA. "Ancillary Services" refer to those services that are necessary to support the transmission of capacity and energy from resources to loads while maintaining reliable operation of the transmission system in accordance with good utility practice and the Grid code to be adopted in accordance with this Act.

<sup>&</sup>lt;sup>5</sup> Section 9(d), EPIRA.

<sup>&</sup>lt;sup>6</sup> Chapter 6, Grid Operations ("GO"), GO Section 6.3.1.2, PGC.

<sup>&</sup>lt;sup>7</sup> Copy of NGCP Accreditation Certificate No. AS-2023-V002 with corresponding test report/s, is attached as Annex "B"

# ERC CASE NO. 2023-078 RC NOTICE OF VIRTUAL HEARING/03 JULY 2023 PAGE 4 of 12

- 11. In its Letter dated 22 November 2022,8 the DOE approved the Terms of Reference (TOR)9 and Instruction to Bidders10, and instructed NGCP to proceed with the publication and posting of the same pursuant to Sec. 7.4 and 7.5 of the AS-CSP Circular.
- 12. On 26 January 2023, the TPBAC approved its Notice of Invitation to Bid<sup>11</sup> informing the public of the pending AS-CSP for Regulating Reserve (RR), Contingency Reserve (CR), Dispatchable Reserve (DR), Reactive Power Support (RPS), and Black Start Service (BSS); and inviting all interested grid-connected merchant plants and Independent Power Producers to apply for eligibility and participate in the competitive bidding for the procurement of AS. The Notice of Invitation to Bid likewise provided any interested grid-connected merchant plants a copy of the DOE approved TOR and Instruction to Bidders.
- 13. Subsequently, the Notice of Invitation to Bid was published on 31 January 2023 with the *Malaya Business Insight*<sup>12</sup> and the *Philippine Star*.<sup>13</sup> The same Notice was also published on 07 February 2023 with the *Business Mirror*<sup>14</sup> and the *Manila Bulletin*.<sup>15</sup>
- 14. **SPC Island Power Corporation**, was declared by the TPBAC as eligible to participate in the AS-CSP and submit its bid for the provision of AS to be provided by the Generation Facility.
- 15. Under Bid Bulletin 2023-02 issued by the TPBAC, eligible bidders may submit their bids on or before March 13, 2023 for Luzon, March 14, 2023 for Visayas, March 15, 2023 for Mindanao.
- 16. Thereafter, pursuant to Bid Bulletin 2023-02, the TPBAC conducted the opening of bids timely submitted by all the eligible bidders whereby SIPC's bid/offer¹6 for the provision of Dispatchable Reserve and Black Start Service by its Generation Facility was considered for award after sufficiently complying with the post-qualification requirements.

<sup>12</sup> The 31 January 2023 edition of the *Malaya Business Insight* and the page on which the Notice of Invitation to Bid appears are attached as Annexes "**D**" and "**D-1**", respectively. The Affidavit of Publication issued by the *Malaya Business Insight* is likewise attached as Annex "**D-2**".

<sup>&</sup>lt;sup>8</sup> DOE Letter dated 22 November 2022 approving the Terms of Reference and Instruction to Bidders is attached as Annex "C"

 <sup>9</sup> DOE Approved Terms of Reference is attached as Annex "C-1"
 10 DOE Approved Instruction to Bidders is attached as Annex "C-2"

<sup>&</sup>lt;sup>11</sup> Notice of Invitation to Bid is attached as Annex "C-3"

<sup>&</sup>lt;sup>13</sup> The 31 January 2023 edition of the *Philippine Star* and the page on which the Notice of Invitation to Bid appears are attached as Annexes "E" and "E-1", respectively. The Affidavit of Publication issued by the *Philippine Star* is likewise attached as Annex "E-2".

<sup>&</sup>lt;sup>14</sup> The 07 February 2023 edition of the *Business Mirror* and the page on which the Notice of Invitation to Bid appears are attached as Annexes "F" and "F-1", respectively. The Affidavit of Publication issued by the *Business Mirror* is likewise attached as Annex "F-2".

<sup>&</sup>lt;sup>15</sup> The 07 February 2023 edition of the *Manila Bulletin* and the page on which the Notice of Invitation to Bid appears are attached as Annexes "**G**" and "**G-1**", respectively. The Affidavit of Publication issued by the *Manila Bulletin* is likewise attached as Annex "**G-2**".

<sup>16</sup> Copy of \_SIPC's bid/ offer is attached herein as Annex "H"

# ERC CASE NO. 2023-078 RC NOTICE OF VIRTUAL HEARING/03 JULY 2023 PAGE 5 of 12

- 17. On 12 April 2023, the TPBAC issued and submitted to the NGCP's Board of Directors its Resolution and Evaluation Report on the conduct of the CSP<sup>17</sup> indicating **SPC Island Power Corporation** as one of the winning bidders. The TPBAC's Evaluation Report was thereafter confirmed by the NGCP's Board of Directors through a resolution dated 18 April 2023.<sup>18</sup>
- 18. On April 18, 2023, the TPBAC issued a Notice of Award in favor of SPC Island Power Corporation, informing the latter that it is to be awarded with a contract for the Provision of Ancillary Services in the Visayas Grid. The details of the award are as follows:

Type of AS to be provided	Unit	Capacity Payment Rate (P/kWh)	Duration			
	o8PDPP3_C		A CONTRACTOR OF THE PARTY OF TH			
Dispatchable	o8PDPP3_E	0.60				
Reserve	o8PDPP3_G	0.00				
	o8PDPP3_H		Eive (E) veces			
	o8PDPP3_C		Five (5) years			
Black Start	o8PDPP3_E	0.50				
Service	o8PDPP3_G	2.50				
	o8PDPP3_H					

19. On 02 May 2023, NGCP and SPC Island Power Corporation executed an ASPA pursuant to the AS-CSP Circular.

#### CONTRACTED CAPACITY RATES AND IMPACT SIMULATION

20. Section 3 of the ASPA states that SIPC shall provide the AS in accordance with Schedule 1 of the ASPA, as follows:

#### **Contracted Capacities:**

A. Dispatchable Reserve ("DR"):

(This space is intentionally left blank.)

<sup>&</sup>lt;sup>17</sup> The TPBAC Resolution and Evaluation Report dated 12 April 2023 indicating SPC Island Power Corporation's bid/offer for its Generation Facility as one of the winning bids is attached as Annex "I"

 $<sup>^{18}</sup>$  NGCP Secretary's Certificate certifying the BOD's Resolution confirming the TPBAC's Evaluation Report is attached as Annex "  ${\bf J}$  "

<sup>19</sup> Notice of Award in favor of SPC Island Power Corporation is attached as Annex "K"

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12								-														-		

<sup>\*</sup>Subject to 95.07% plant availability offer

B. Black Start Service ("BSS"):

Certified capacity is 50 MW with the following details:

Unit C - 12.0 MW

Unit G – 13.0 MW

Unit E - 12.0 MW Unit H - 13.0 MW

21. Schedule 3 of the ASPA provides for the formula for the computation of the Ancillary Service Payment, and the applicable rates for Capacity Payment:

## A. Ancillary Service Payment

1. For DR, Ancillary Service Payment is the total of the Capacity Payment and the Incidental Energy Payment in B and D below.

Ancillary Service Payment <sub>DR</sub> = Capacity Payment + Incidental Energy Payment

2. For Black Start Service, Ancillary Service Payment is the total kWh generated for BSS, multiplied by the Per Occurrence Applicable Rate for BSS.

#### **B.** Applicable Rates for Capacity Payment:

1. Dispatchable Reserve (DR): PhP o.6o/kW/h

Formula for Capacity Payment = Undispatched Scheduled Capacity x Capacity Payment Rate Where:

# ERC CASE NO. 2023-078 RC NOTICE OF VIRTUAL HEARING/03 JULY 2023 PAGE 7 of 12

- Undispatched Scheduled Capacity = Scheduled Capacity
   G
- Capacity Payment Rate = Applicable Rate per AS type

## C. Per Occurrence Applicable Rates:

. Black Start Service (BSS): PhP/kWh of providing BSS

BSS = Capacity Payment + FOM + VOM + Actual Fuel Cost

= Php 2.50/kWh + Php 0.31/kWh + [Php 0.55/kWh x (Current CPI ÷ 119.4)]

+ Actual Fuel Cost

## D. Incidental Energy Payment

The Cost of Incidental Energy ("IE") is the cost of actual energy generated for the firm Scheduled Capacity which shall be paid and computed using the formula below:

Payment of Cost of Incidental Energy (IE) computed as follows:

Incidental Energy Payment

= {G x (Capacity Payment Rate + Energy Fees)} - (WESM Revenue – WESM Payment)

#### Where:

- G = summation of actual energy generated or dispatched from the Scheduled Capacity, in kWh
- Energy Fees, in PhP/kWh = Fuel Cost + Fixed and Variable O&M Cost, in PhP/kWh
  - Fuel Cost, in PhP/kWh = fuel cost based on prevailing price with relevant fuel index based on published data.
  - Variable O&M Cost, in PhP/kWh
    - = VOM rate x (Current CPI ÷ Base CPI)
    - $= 0.55 \times (Current CPI \div 119.4)$
- WESM Revenue = summation of WESM revenue based on market clearing price at the generator's trading node, arising from G.
- WESM Payment = summation of WESM purchases based on market clearing price at the generator's trading node, for generator's feedback power if applicable.
- 22. In compliance with the Honorable Commission's document checklist, NGCP submits the following:

Document	Annex
AS Rates Offered by the AS Provider during the AS-CSP	"L"
Actual AS Data on Required, Scheduled, and Dispatched	"M"
(MW) for the Grid for the previous year	
Implementing Guidelines of the ASPA	"N"
Locational Map of (AS Provider)	"O"
Certification from NGCP as required under item D of the	"P"
ERC Checklist	

23. AS Provider submits that the rates represent a reasonable recovery of its opportunity cost in making available generation capacity to provide the procured AS.

AS Type	Indicative Rate Impact					
	P/kW – month	P/kwh				
DR	29.9947	0.0590				
BSS	0.3840	0.0008				

A copy of the Rate Impact Simulation for SIPC is attached to this Application.<sup>20</sup>

- 24. Consistent with the AS-CRM, all the related and incidental expenses which NGCP will incur as a result of the procurement and operation of the ancillary services shall be recovered from all the load customers in the Visayas Grid.
- 25. As provided under Section 2.1 of the ASPA, the same shall become effective upon the approval by the ERC, either through a Provisional Authority (PA), or Interim Relief (IR), or final Decision, whichever comes first, unless if a different effective date is provided by the ERC in its Order or Decision, and shall remain effective for a period of five (5) years, subject to Section 13 (Termination) of the ASPA.
- 26. **SPC Island Power Corporation**, as a generation company, falls within the ambit of Section 6 of the EPIRA. Attached are copies of relevant documents proving SIPC's due registration as a generation company, relevant permits to operate the Generation Facility and audited financial statements, as well as other documents required by the Honorable Commission:

Document	Annex				
Articles of Incorporation	"S"				
Latest SEC GIS/Proof of Business Registration					
Certificate of Compliance issued by ERC including	"U"				
Annexes A & B					
Latest Audited Financial Statement	"V"				
WESM Registration	"W"				
Computation of True Cost of Generation (PhP/kW &					
PhP/kWh)					
Summary of computed Consumer Price Index (CPI)	"Y"				
indexation and Start-Up and Shut-Down Costs (SSC) as					
part of the monthly Variable Operation and					
Maintenance (O&M) Cost, including their computations.					
Certification of Endorsement from the Department of	"Z"				
Energy that the Generation Facility is included in the					
Power Development Plan and Transmission					
Development Plan					
Certification of No Power Supply Agreement	"AA"				
Single-Line Diagram Connection	"BB"				

<sup>&</sup>lt;sup>20</sup> Rate Impact Simulation is attached as Annex "Q".

27. While SIPC is a co-applicant, it manifests that the instant Application shall neither modify, diminish nor constitute a waiver of its rights nor expand its obligations and responsibilities as a generation company under the EPIRA.

## ALLEGATIONS IN SUPPORT OF THE PRAYER FOR CONFIDENTIAL TREATMENT OF INFORMATION

- 28. Under Rule 4 of the ERC Rules of Practice and Procedure, the Honorable Commission may, upon request of a party and determination of existence of conditions that would warrant such remedy, treat certain information submitted to it as confidential.
- 29. Documents attached to this Application as Annexes "X" and "Y" as well as Schedule 3 of the Application contain commercially valuable and sensitive information and data that reflect (AS Provider)'s investments, business operations, calculations, and other trade secrets.
- 30. SIPC thus respectfully moves that these documents are not disclosed and treated as confidential documents in accordance with Section 1, Rule 4 of the Honorable Commission's Rules of Practice and Procedure. Accordingly, SPC Island Power Corporation submits one (1) copy of said documents in a sealed envelope, with the envelope and each page of the document stamped with the word "Confidential".

## ALLEGATIONS IN SUPPORT OF THE PRAYER FOR PROVISIONAL AUTHORITY

- 31. It is a declared policy of the State to ensure the quality, reliability, security and affordability of the supply of electric power.<sup>21</sup> To this end, there is a need to comply with the system requirements for AS to ensure grid system security and reliability. As mentioned above, NGCP has the mandate to procure the required AS. However, the Honorable Commission must first approve the contract before the same can be implemented.
- 32. As the demand for power in Visayas increases, the requirements of the system likewise increases. Ensuring the integrity of the system is essential to protect the interests of the public. The absence of system reliability and stability will certainly discourage investments and growth.
- 33. Applicants respectfully submit that the immediate approval of the ASPA by this Honorable Commission is a necessity to maintain the present reliability and security of the Grid. In support of these allegations. NGCP submits a copy of the Judicial Affidavit of Ms. Lisaflor B. Kater,22 which is attached to this Application.

<sup>21</sup> Section 2(b), EPIRA.

<sup>&</sup>lt;sup>22</sup> Judicial Affidavit of Ms. Lisaflor B. Kater is attached as Annex "R"

#### **PRAYER**

**WHEREFORE**, premises considered, Applicants respectfully pray that the Honorable Commission:

- 1. Immediately **ISSUE** a provisional authority to implement the subject ASPA executed on 02 May 2023; and
- 2. **APPROVE**, after notice and hearing, the subject ASPA.
- 3. **ISSUE** an Order treating Annexes "X" and "Y" as well as Schedule 3 of the ASPA as confidential information pursuant to Section 1, Rule 4 of the ERC Rules of Practice and Procedure and prescribing the guidelines for the protection thereof.

Other just and equitable reliefs are likewise prayed for.

The Commission sets the instant *Application* for determination of compliance with the jurisdictional requirements, expository presentation, Pre-Trial Conference and presentation of evidence on the following dates and online platforms for the conduct thereof, pursuant to Resolution No. 09, Series of 2020<sup>23</sup> and Resolution No. 01, Series of 2021<sup>24</sup> (ERC Revised Rules of Practice and Procedure):

Date	Platform	Activity
3 August 2023 (Thursday) at ten thirty in the morning (10:30 AM)	Microsoft Teams or	Determination of compliance with the jurisdictional requirements and expository presentation
10 August 2023 (Thursday) at ten thirty in the morning (10:30 AM)	Zoom Application	Pre-Trial Conference and presentation of evidence

Any interested stakeholder may submit its comments and/or clarifications at least one (1) calendar day prior to the scheduled initial virtual hearing, via electronic mail (e-mail) at <a href="docket@erc.ph">docket@erc.ph</a> and copy furnish the Legal Service through <a href="legal@erc.ph">legal@erc.ph</a>. The Commission shall give priority to the stakeholders who have duly submitted their respective comments and/or clarifications, to discuss

<sup>&</sup>lt;sup>23</sup> A Resolution Adopting the Guidelines Governing Electronic Applications, Filings and Virtual Hearings Before the Energy Regulatory Commission.

<sup>&</sup>lt;sup>24</sup> A Resolution Adopting the Revised Rules of Practice and Procedure of the Energy Regulatory Commission.

## ERC CASE NO. 2023-078 RC NOTICE OF VIRTUAL HEARING/03 JULY 2023 PAGE 11 of 12

the same and propound questions during the course of the expository presentation.

Moreover, any person who has an interest in the subject matter of the instant case may become a party by filing with the Commission via e-mail at <a href="mailto:docket@erc.ph">docket@erc.ph</a>, and copy furnishing the Legal Service through <a href="mailto:legal@erc.ph">legal@erc.ph</a>, a verified Petition to Intervene at least five (5) calendar days prior to the date of the initial virtual hearing. The verified Petition to Intervene must follow the requirements under Rule 9 of the ERC Revised Rules of Practice and Procedure, indicate therein the docket number and title of the case, and state the following:

- 1) The petitioner's name, mailing address, and e-mail address;
- The nature of petitioner's interest in the subject matter of the proceeding and the way and manner in which such interest is affected by the issues involved in the proceeding; and
- 3) A statement of the relief desired.

Likewise, all other persons who may want their views known to the Commission with respect to the subject matter of the case may file through e-mail at <a href="mailto:docket@erc.ph">docket@erc.ph</a>, and copy furnish the Legal Service through <a href="mailto:legal@erc.ph">legal@erc.ph</a>, their Opposition or Comment at least five (5) calendar days prior to the initial virtual hearing. Rule 9 of the ERC Revised Rules of Practice and Procedure shall govern. No particular form of Opposition or Comment is required, but the document, letter, or writing should contain the following:

- 1) The name, mailing address, and e-mail address of such person;
- 2) A concise statement of the Opposition or Comment; and
- 3) The grounds relied upon.

All interested parties filing their Petition to Intervene, Opposition or Comment are required to submit the hard copies thereof through personal service, registered mail or ordinary mail/private courier, within five (5) working days from the date that the same were electronically submitted, as reflected in the acknowledgment receipt e-mail sent by the Commission.

# ERC CASE NO. 2023-078 RC NOTICE OF VIRTUAL HEARING/03 JULY 2023 PAGE 12 of 12

Any of the persons mentioned in the preceding paragraphs may access the copy of the *Application* through the Commission's official website at <a href="https://www.erc.gov.ph">www.erc.gov.ph</a>.

Finally, all interested persons may be allowed to join the scheduled virtual hearings by providing the Commission, through legal.virtualhearings@erc.ph, their respective e-mail addresses and indicating therein the case number of the instant *Application*. The Commission will send the access link/s to the aforementioned hearing platform within five (5) working days prior to the scheduled hearings.

WITNESS, the Honorable Commissioners ALEXIS M. LUMBATAN, CATHERINE P. MACEDA, FLORESINDA G. BALDO-DIGAL and MARKO ROMEO L. FUENTES, Energy Regulatory Commission, this 3<sup>rd</sup> day of July 2023 in Pasig City.

Monalisa C. Dimalanta Chairperson and CEO

LS: NMK/ARG/MCCG

**ERC**Office of the Chairperson and CEO

MCD2023-005537